

RESTRICTED

FM MOSCOW

TO DESKBY 120930Z FCO

TELNO 230

OF 120924Z FEBRUARY 90

INFO IMMEDIATE WASHINGTON, PARIS, BONN, UKDEL NATO, OTTAWA

INFO IMMEDIATE UKDEL VIENNA, MODUK, UKMIS NEW YORK

INFO PRIORITY ISLAMABAD, DELHI, PEKING, HAVANA, UKDIS GENEVA

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INFO ROUTINE OTHER CSCE POSTS, UKREP BRUSSELS

OTTAWA FOR SECRETARY OF STATE'S PARTY

SOVIET UNION/UNITED STATES: VISIT OF BAKER 7-10 FEBRUARY.

SUMMARY

1. THE UNITED STATES SECRETARY OF STATE JAMES BAKER VISITED MOSCOW FROM 7 TO 10 FEBRUARY. TALKS WITH SHEVARDNADZE OCCUPIED MOST OF TWO AND A HALF DAYS. HE SAW GORBACHEV ON THE MORNING OF 9 FEBRUARY. HIS FINAL ENGAGEMENT WAS AN ADDRESS TO THE FOREIGN AFFAIRS COMMITTEE OF THE SUPREME SOVIET.

2. THE TWO SIDES ISSUED A JOINT STATEMENT ON THE OUTCOME OF THE TALKS, AND A SEPARATE ONE ON CW. DETAILS OF THE LATTER IN MY MIFT (NOT TO ALL).

DETAIL

2. THE JOINT STATEMENT AND THE TASS ACCOUNT OF THE TALKS PLACE THE VISIT FIRMLY IN THE CONTEXT OF PREPARING THE SUMMIT IN JUNE. BOTH BAKER AND SHEVARDNADZE DEFINED THE RELATIONSHIP AS ONE PRINCIPALLY OF COOPERATION AND THE SEARCH FOR MUTUALLY ACCEPTABLE SOLUTIONS: BUT THEY ALSO SAID THAT SIGNIFICANT DIFFERENCES REMAIN. ACCORDING TO TASS, GORBACHEV MADE THE SAME POINT AT THE BEGINNING OF HIS MEETING WITH BAKER. "DESPITE ALL THE QUALIFICATIONS ONE COULD MAKE IN CONNECTION WITH RECENT POLITICAL ACTS, THE MAIN CHARACTERISTIC REMAINS THE UNDERSTANDING OF ONE'S RESPONSIBILITY TO THE WORLD AND ATTACHMENT TO THE AGREEMENTS REACHED BY THE LEADERS OF BOTH STATES". THE RUSSIANS SEEMED ANXIOUS TO SHOW THAT DESPITE PANAMA, NEW POLITICAL THINKING WAS WORKING. 71

4. THE RUSSIAN ACCOUNTS GAVE PROMINENCE TO THE AMERICAN SHIFT ON A CSCE SUMMIT IN 1990. GORBACHEV SAID THAT THE NEED FOR SUCH A MEETING WAS DETERMINED BY THE SPEED AND PROFOUND CHARACTER OF EVENTS IN EUROPE. "THE VERY FACT OF PREPARATION FOR IT IN CURRENT CIRCUMSTANCES CAN INTRODUCE SOME CALM INTO THE INTERNATIONAL

PROCESS...AND REMIND EVERYONE THAT EUROPE, BOTH EAST AND WEST, SHARES A COMMON FUTURE AND THAT WE NEED QUICKLY TO CREATE A PAN-EUROPEAN SECURITY STRUCTURE''.

ARMS CONTROL

5. GORBACHEV RESPONDED TO PRESIDENT BUSH'S INITIATIVE ON FORCE LEVELS IN CFE. HE TOLD BAKER THAT THE SOVIET LEADERSHIP WOULD NOT INSIST ON ''A DEFINED LEVEL OF NATO AND WARSAW PACT FORCES IN THE WHOLE EUROPEAN REGION'' . THEY WOULD ACCEPT THE LIMIT OF 195,000 US AND SOVIET STATIONED FORCES PROVIDED THIS DID NOT APPLY TO CENTRAL EUROPE, BUT TO ALL EUROPE OUTSIDE THE SOVIET UNION. IF THIS DID NOT SUIT, THEN THE RUSSIANS COULD AGREE TO 225,000 IN THE SAME REGION.
6. ON START, THE SIDES AGREED ON A PACKAGE APPROACH TO ALL ALCM ISSUES, WITH THE EXCEPTION OF RANGE. THEY MOVED FORWARD ON SLCMS, AGREE TO DEAL WITH THE ISSUE BY MEANS OF PARALLEL POLITICAL DECLARATIONS WHICH WOULD BE BINDING FOR THE DURATION OF START. THEY AGREED TO SET QUALITATIVE LIMITS ON NON-DEPLOYED ICBMS AND ON COUNTABLE WARHEADS FOR APPROXIMATELY ALL TYPES OF ALL MOBILE ICBMS WHICH HAVE BEEN FLIGHT TESTED FROM MOBILE LAUNCHERS. OTHER NON-DEPLOYED ICBMS, CRUISE MISSILES, AND HEAVY-BOMBER ARMAMENTS WOULD NOT BE SUBJECT TO SUCH LIMITS. AGREEMENT WAS REACHED ON THE MAIN ELEMENTS OF A TELEMETRY REGIME. RUSSIAN COMMENT EXPECTS THAT THE MAIN OUTSTANDING ISSUES WOULD BE RESOLVED AT THE SUMMIT.
7. THERE WAS ALSO PROGRESS ON NUCLEAR TESTING, WHICH MAKES SIGNATURE OF THE PROTOCOLS TO THE 1974 AND 1976 TREATIES MORE LIKELY. THEY AGREED BOTH ON SIMULTANEOUS HYDRODYNAMIC (CORRTEX) AND SEISMIC MEASUREMENT AND NOMINATED 3 SEISMIC STATIONS IN EACH COUNTRY.
8. THE MINISTERS NOTED WITH SATISFACTION THE INCREASING CONTACTS ON A RANGE OF NON-PROLIFERATION ISSUES (NUCLEAR, MISSILE TECHNOLOGY, CW).
9. SHEVARDNADZE TOLD THE PRESS THAT SOVIET EXPERTS HAD BEEN INVITED TO FYLINGDALES AND THULE.

REGIONAL ISSUES

10. CENTRAL AMERICA APPEARS TO HAVE HEADED THE AGENDA. THE JOINT STATEMENT PICKS OUT THE AREAS OF AGREEMENT EG ON THE VALUE OF DISPASSIONATE AND EFFECTIVE INTERNATIONAL OBSERVATION OF THE NICARAGUAN ELECTIONS. HOWEVER BAKER MADE A HARD-HITTING ADDRESS ON SOVIET MILITARY AID TO CUBA AND NICARAGUA ON 10 FEBRUARY. SHEVARDNADZE AT HIS PRESS CONFERENCE DEFENDED THE SUPPLY OF MIG-29 TO

CUBA.

11. DISCUSSION ON AFGHANISTAN WAS REPORTEDLY CONSTRUCTIVE, TOUCHING ON THE NEED FOR TRANSITION PERIODS, ON INTER-AFGHAN DIALOGUE AND THE FORMATION OF A BROADLY BASED GOVERNMENT.

12. THE RUSSIANS REPORTED THAT THE NORTH KOREANS WERE CLOSE TO ACCEPTANCE OF IAEA SAFEGUARDS.

13. THE TWO SIDES REITERATED THEIR SUPPORT FOR FREE AND FAIR ELECTIONS UNDER UN SUPERVISION IN CAMBODIA. THEY HOPED THAT THE FORTHCOMING JIM WOULD BE SUCCESSFUL.

14. ON THE MIDDLE EAST, THE TWO MINISTERS UNDERLINED THE NEED TO ACTIVATE THE PEACE PROCESS AND LAUNCH THE ISRAELI-PALESTINIAN DIALOGUE. THEY SUPPORTED THE ARAB LEAGUE'S EFFORTS IN LEBANON.

15. SATISFACTION OVER NAMIBIA AND PRESIDENT DE KLERK'S INITIATIVES WAS TEMPERED BY CONCERN AT THE 'ABSENCE OF MOVEMENT IN THE ANGOLAN PEACE PROCESS'. THE TWO MINISTERS CALLED FOR A CEASEFIRE AND NEGOTIATIONS BETWEEN THE TWO SIDES TO PROMOTE NATIONAL RECONCILIATION.

HUMAN RIGHTS

16. THE TONE HAD SHIFTED FROM CONFRONTATION TO COOPERATION WITH AGREEMENT TO SHARE VIEWS, EXPERIENCE AND APPRECIATIONS. UNDER-SECRETARY SHIFTER HAD SPENT SEVERAL DAYS IN MOSCOW PRIOR TO BAKER'S ARRIVAL. HIS CALLS INCLUDED ONE ON THE KGB.

TRANSNATIONAL ISSUES.

17. THIS BASKET CONTINUES TO GAIN IN SUBSTANCE. THE TWO SIDES AGREED ON THE IMPORTANCE OF CONCLUDING AN INTERNATIONAL ''FRAMEWORK'' CONVENTION ON GLOBAL CLIMATIC CHANGE. THEY WOULD CONSIDER CONCRETE PROPOSALS ON ECOLOGICAL MONITORING AND POLLUTION CONTROL.

18. EXPERT CONSULTATIONS ON TERRORISM WILL CONTINUE WITH THE NEXT MEETING TO BE IN MARCH.

19. THE TWO SIDES AGAIN DISCUSSED SOVIET OBSERVER STATUS AT GATT, THE PROSPECTS FOR COOPERATION WITH OECD AND THE BONN CONFERENCE (THESE SUBJECTS WERE COVERED IN THE BILATERAL GROUP).

BILATERAL

20. THERE WAS GENERAL SATISFACTION WITH THE LEVEL OF BILATERAL

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MDADAN 5270

EXCHANGES. THE TWO SIDES UNDERLINED THEIR INTENTION TO OPEN
CONSULATES IN NEW YORK AND KIEV IN THE COURSE OF THIS YEAR.

LOGAN

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.EAST WEST SOVIET AFFAIRS

PS

PS/MR MAUDE

PS/LORD BRABAZON

PS/MR WALDEGRAVE

PS/PUS

MR P J WESTON

MR TAIT

MR GOULDEN

MR BEAMISH

HD/SOVIET D

HD/NAD

HD/SEC POL D

HD/ACDD

HD/DEFENCE D

~~RESIDENT CLERK.~~

MR POWELL 10 DOWNING ST

MR D NICHOLLS DUS(P) MOD

D. NUC(POL)SY MOD

DACU MOD

CDI MOD

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